# **Loxahatchee River District**

Water Reclamation | Environmental Education | River Restoration

2500 Jupiter Park Drive, Jupiter, Florida 33458-8964 Telephone (561) 747-5700 • Fax (561) 747-9929 • www.loxahatcheeriver.org

D. Albrey Arrington, Ph.D., Executive Director

### **MEMORANDUM**

TO: GOVERNING BOARD

FROM: D. ALBREY ARRINGTON, Ph.D.

DATE: FEBRUARY 12, 2015

SUBJECT: AUDIT FOR FISCAL YEARS 2014 & 2013



The Draft Annual Financial Report, prepared by Rampell & Rampell, P.A., is provided for your review.

I am proud to tell you we received a 'clean' audit with an 'unmodified opinion'. As you read the draft audit, you will notice some sections are not yet provided (i.e., Management's Discussion and Analysis; page 9). I suggest you please pay particular attention to the "Independent Auditors' Report" (pages 39-40), "Independent Accountant's Report" (page 41), and the "Management Letter" (pages 43-44). The final audit will be provided next month.

No formal Board action is requested this month regarding the audit. The audit firm, represented by Ms. Debbie Diaz and Ms. Julia D'Antonio, will present the draft audit at our Board meeting this month. Ms. Diaz will be prepared to discuss the draft audit and answer any questions you may have.

After your review with the auditors, they will make clarifications where appropriate and return to the March meeting with the Final Audit Report for Board acceptance.

Should you have any questions concerning the Annual Financial Report, please give me a call or feel free to call Ms. Diaz directly at (561) 655-5855.

Gordon M. Boggie Board Member Dr. Matt H. Rostock Board Member Stephen B. Rockoff Chairman Harvey M. Silverman Board Member James D. Snyder Board Member



## ANNUAL FINANCIAL REPORT SEPTEMBER 30, 2014 and 2013

#### ANNUAL FINANCIAL REPORT

## **SEPTEMBER 30, 2014 and 2013**

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# **FINANCIAL SECTION**

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# **INDEPENDENT AUDITOR'S REPORT**

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#### **INDEPENDENT AUDITOR'S REPORT**

To the Governing Board Loxahatchee River Environmental Control District Jupiter, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Loxahatchee River Environmental Control District as of and for the years ended September 30, 2014 and 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Loxahatchee River Environmental Control District as of September 30, 2014 and 2013, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 9 through 16 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February XX, 2015, on our consideration of Loxahatchee River Environmental Control District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Loxahatchee River Environmental Control District's internal control over financial reporting and compliance.

Rampell & Rampell, P.A. Palm Beach, Florida

February XX, 2015

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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## **BASIC FINANCIAL STATEMENTS**

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### Statements of Net Position September 30, 2014 and 2013

	2014		2013
Assets			
Current assets			
Cash and cash equivalents	\$ 4,159,486	\$	5,041,325
Investments - unrestricted	6,610,250		4,285,616
Investments - restricted	6,559,607		6,969,782
Receivables:			
Accounts	1,407,486		746,986
Special assessments	591,633		556,462
Accrued interest	583,456		623,224
Due from other governments	76,595		36,926
Inventories	1,297,784		1,235,733
Prepaid expenses	379,783		357,758
Total current assets	21,666,080		19,853,812
Noncurrent assets			
Receivables:			
Accounts	490,631		490,401
Special assessments	8,056,917		8,508,346
Investments	10,593,804		9,593,427
Investment in joint venture	2,486,078		2,580,070
Capital assets:			
Non-depreciable	2,348,808		2,630,702
Depreciable (net of depreciation)	104,509,531	1	04,224,360
Total noncurrent assets	128,485,769	1	28,027,306
Total assets	\$ 150,151,849	\$1	47,881,118

Continued on the following page.

Statements of Net Position (Continued) September 30, 2014 and 2013

	 2014		2013
Liabilities			
Current liabilities			
Accounts payable	\$ 804,435	\$	518,792
Construction contracts payable	589,437		520,283
Bonds payable (current)	216,365		461,584
Accrued liabilities:			
Accrued interest	9,531		10,296
Wages and payroll taxes	227,795		192,910
Pension	142,501		129,557
Compensated absences	68,254		67,564
Unearned revenue	1,558,929		2,028,441
Total current liabilities (payable from current assets)	3,617,247		3,929,427
Current liabilities payable from restricted assets			
Accrued interest	-		4,656
Bonds payable (current)	-		278,024
Customer deposits	259,607		387,102
Total current liabilities (payable from restricted assets)	259,607		669,782
Total current liabilities	3,876,854		4,599,209
Noncurrent liabilities			
Compensated absences	666,284		614,219
Bonds payable	2,431,798		3,570,742
Total noncurrent liabilities	3,098,082		4,184,961
Total liabilities	\$ 6,974,936	\$	8,784,170
Net position			
Net investment in capital assets	\$ 104,210,176	\$1	02,544,712
Restricted for:			
Renewal and replacement	6,300,000		6,300,000
Debt service	-		278,024
Unrestricted	32,666,737		29,974,212
Total net position	\$ 143,176,913	\$1	39,096,948

See notes to basic financial statements.

Statements of Revenues, Expenses and Changes in Net Position Years Ended September 30, 2014 and 2013

	2014	2013
Operating revenues		
Charges for services	\$ 17,068,443	\$ 16,558,320
Miscellaneous	500,866	534,846
Total operating revenues	17,569,309	17,093,166
Operating expenses		
Personal services	6,322,100	6,079,828
Operational	2,688,221	2,615,615
Supplies and chemicals	1,404,409	1,287,386
Repairs and maintenance	2,030,502	1,959,972
Contractual services	353,989	275,639
Depreciation and amortization	5,885,015	5,867,335
Total operating expenses	18,684,236	18,085,775
Operating loss	(1,114,927)	(992,609)
Nonoperating revenues (expenses)		
Grants	10,000	11,336
Interest income	784,574	757,045
Interest expense	(5,834)	(137,397)
Net gain (loss) on fair value of investments	(7,386)	13,594
Loss on disposal of capital assets	(83,934)	(339,020)
Total nonoperating revenues (expenses)	697,420	305,558
Loss before capital contributions	(417,507)	(687,051)
Capital contributions	4,497,472	3,532,332
Change in net position	4,079,965	2,845,281
Net position, beginning of year	139,096,948	136,251,667
Net position, end of year	\$ 143,176,913	\$ 139,096,948

See notes to basic financial statements.

Statements of Cash Flows Years Ended September 30, 2014 and 2013

	2014	2013
Cash flows from operating activities:		
Receipts from customers	\$ 16,280,218	\$ 16,455,089
Payments to employees	(6,221,517)	(6,022,766)
Payments for goods and services	(6,275,554)	(6,301,221)
Other receipts (payments)	(8,314)	911,508
Net cash provided by operating activities	3,774,833	5,042,610
Cash flows from non-capital financing activities:		
Grants	10,000	11,336
Net cash provided by non-capital financing activites	10,000	11,336
Cash flows from capital and related financing activities:		
Contributed capital	3,240,298	2,209,493
Acquisition and construction of capital assets	(4,766,429)	(3,837,784)
Cash received from the sale of capital assets	11,930	26,728
Principal paid on bonds payable	(1,662,187)	(1,657,652)
Proceeds from collections of special assessments	743,690	666,558
Interest paid on bonds payable	(187,540)	(218,591)
Net cash used in capital and related financing activities	(2,620,238)	(2,811,248)
Cash flows from investing activities:		
Purchase of investments	(12,556,160)	(12,101,968)
Proceeds from sales of investments	9,685,384	11,038,186
Interest and dividends on investments	824,342	796,970
Net cash used in investing activities	(2,046,434)	(266,812)
Net increase (decrease) in cash and cash equivalents	(881,839)	1,975,886
Cash and cash equivalents at beginning of year	5,041,325	3,065,439
Cash and cash equivalents at end of year	\$ 4,159,486	\$ 5,041,325

Continued on the following page.

Statements of Cash Flows (Continued) Years Ended September 30, 2014 and 2013

	2014	2013
Reconciliation of operating loss to		
net cash provided by operating activities:		
Operating loss	\$ (1,114,927)	\$ (992,609)
Adjustments to reconcile operating loss to		
net cash provided by operating activities:		
Depreciation and amortization	5,885,015	5,867,335
(Increase) decrease in assets:		
Accounts receivable	(660,730)	(168,874)
Due from other governments	(39,669)	65,701
Inventories	(62,051)	(189,764)
Prepaid expenses	(22,025)	(29,365)
Increase (decrease) in liabilities:		
Accounts payable and accrued liabilities	386,227	113,582
Customer deposits	(127,495)	65,643
Unearned revenue	(469,512)	310,961
Net cash provided by operating activities	\$ 3,774,833	\$ 5,042,610
Noncash investing, capital and financing activities:		
Contributions of lift stations, lines and equipment	\$ 929,742	\$ 1,045,321
Book value of assets disposed	99,493	386,120

See notes to basic financial statements.

*Notes to Financial Statements September 30, 2014 and 2013* 

#### 1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Loxahatchee River Environmental Control District (the District) was created by Chapter 71-822, Special Acts of Florida, 1971, as amended, and codified pursuant to Chapter 2002-358, Laws of Florida, as a separate local agency of government to provide for the management of sewage, storm drainage, and water supply in portions of Palm Beach and Martin Counties generally defined as the Loxahatchee River Basin. The District is governed by an elected five-member board. The following is a summary of the more significant accounting principles and policies used in the preparation of these financial statements.

#### **Reporting Entity**

As required by generally accepted accounting principles, these financial statements present the government and its component units. Component units are legally separate entities for which the primary government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the District's financial statements to be misleading or incomplete. The primary government is considered financially accountable if it appoints a voting majority of an organization's governing body and imposes its will on that organization. The primary government, regardless of the authority of the organization's governing board. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and are included as part of the primary government.

Based on the application of the criteria set forth by the Governmental Accounting Standards Board (GASB), management has included Friends of the Loxahatchee River, Inc. (Friends) in the District's reporting entity. Friends, a nonprofit corporation legally separate from the District, is governed by a seven member board which includes the Governing Board members that govern the District. For this reason, the financial activity of Friends is reported as if it were part of the primary government as a blended component unit. Friends issues publicly available financial statements that can be obtained by contacting the District.

#### **Basis of Presentation and Accounting**

On October 1, 2002, the District adopted the provisions of Statement No. 34 ("Statement 34") of the Governmental Accounting Standards Board "*Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments.*" Statement 34 established standards for external financial reporting for all state and local governmental entities which includes a statement of net position, a statement of activities and changes in net position and a statement of cash flows. It requires the classification of net position into three components – net investment in capital assets, restricted and unrestricted. These classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted net position This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

#### 1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

 Unrestricted net position – This component of net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The District's financial statements are presented on the full accrual basis in accordance with accounting principles generally accepted in the United States. Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, are generally followed in the District's financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The District elected to follow all pre-November 30, 1989 FASB pronouncements, which are now codified in GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*.

All activities of the District are accounted for within a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are: (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's wastewater treatment enterprise fund are charges for the operation of the plant facilities. Operating expenses for the enterprise fund include the cost of the operation of the plant facilities, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The accounting and financial reporting treatment applied to the District is determined by its measurement focus. The transactions of the District are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the Statement of Net Position.

#### New Accounting Pronouncements

The District implemented GASB Statement No. 67, *Financial Reporting for Pension Plans – an Amendment of GASB Statement No. 25* during the fiscal year ended September 30, 2014. This statement improves financial reporting by state and local governmental pension plans. This statement replaces the requirements of Statements No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, and No. 50, *Pension Disclosures*, as they relate to pension plans that are administered through trusts or equivalent arrangements that meet certain criteria.

#### **Budgetary Accounting**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- The District's Executive Director submits a proposed operating budget to the Governing Board for the fiscal year commencing the following October 1.
- Public hearings are conducted to obtain comments.
- Formal budget integration is employed as a management control device during the year. The accounting principles applied for the purpose of developing data on a budgetary basis differ from those used to present financial statements in conformity with generally accepted

#### 1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

accounting principles, in that the District does not provide for depreciation expense in its budget.

- The Governing Board approves the budget appropriations. Any revisions that increase the total appropriations must be approved by the Governing Board.
- Unused appropriations for budgeted funds lapse at the end of the fiscal year.

#### **Other Postemployment Benefits (OPEB)**

The District was required to implement Governmental Accounting Standards Board Statement No. 45 ("Statement 45"), *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* for the fiscal year ending September 30, 2010. The District has determined that they do not provide any benefits that qualify as other postemployment benefits under Statement 45.

#### <u>Estimates</u>

The financial statements and related disclosures are prepared in conformity with accounting principles generally accepted in the United States. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and revenue and expenses during the period reported. These estimates include assessing the collectability of accounts receivable, the use and recoverability of inventory, and useful lives and impairment of tangible assets. Accordingly, actual results could differ from those estimates.

#### Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### **Investments**

Investments are stated at cost, which approximates market value. The investments held by the District consist of certificates of deposit with original maturities ranging from one year to five years.

#### Inventory and Prepaid Items

Inventories are valued at the lower of cost (as determined by the first-in/first-out method) or market value.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepayments on the statement of net position.

#### Capital Assets

Property, plant and equipment in service and construction in progress are recorded at cost, if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated fair market value, if available, or at the engineers' estimated fair market value or cost to construct at the date of the contribution. Expenditures for maintenance and repairs are expensed as incurred, while expenditures for renewals and improvements are capitalized. Construction costs of new collection and transmission facilities that are reimbursed by users or financed by developers and property owners are capitalized and recorded as revenues.

Net interest cost is capitalized on capital projects during the construction period in accordance with Statements of Financial Accounting Standards Nos. 34 and 62.

#### 1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Depreciation has been provided over the useful lives using the straight line method. The estimated useful lives are as follows:

Lakes and retention ponds	50-100 years
Buildings	10-40 years
Improvements other than buildings	20-60 years
Equipment	3-10 years

#### Accumulated Compensated Absences

It is the District's policy to permit employees to accumulate a limited amount of earned but unused vacation and sick leave, which will be paid upon separation from the District's service. The District uses the vesting method in accruing vacation and sick leave as the benefits are earned by the employee if it is probable that the employee will be compensated for the benefits through payments conditioned on termination or retirement.

#### **Restricted Assets**

As of September 30, 2014 and 2013, the District has \$6,559,607 and \$6,969,782, respectively of cash and investments restricted for renewal and replacement, debt service and customer deposits. Other than the liabilities designated to be paid from restricted assets, it is the District's policy to spend restricted funds only when unrestricted amounts are insufficient or unavailable.

#### **Contributions**

Contributions are recognized in the statement of revenues, expenses and changes in net position when earned. Contributions include capital grants or contributions from developers, customers, or other governmental agencies.

#### Allowance for Doubtful Accounts

The District's enabling legislation gives the District the authority to place liens on properties in the event that fees or charges are not paid when due. Consequently, an allowance for uncollectible accounts is not maintained because the District believes all amounts will ultimately be collected. A portion of the accounts receivable is classified as a noncurrent asset. These represent accounts that currently have liens or are anticipated to have liens placed on them in the future.

#### 2) DEPOSITS AND INVESTMENTS

#### **Deposits**

At September 30, 2014 and 2013, the carrying amount of the District's cash on deposit in its bank account was \$27,912,297 and \$25,816,221 and the related bank balance was \$28,279,694 and \$26,295,793, respectively. In addition, the District had cash on hand of \$10,850 at the end of each fiscal year, resulting in a total cash carrying amount of \$27,923,147 and \$25,827,071 in 2014 and 2013 respectively. At September 30, 2014 and 2013, the District's deposits included a money market account in the amount of \$1,506,877 and \$1,511,376, and certificates of deposit in the amount of \$22,256,784 and \$19,274,370 with an original maturity greater than three months. The certificates of deposit are reported as investments in the statement of net position. All deposits are insured by federal deposit insurance or collateralized pursuant to Florida Statutes Chapter 280, *Florida Security for Public Deposits Act*.

In addition to insurance provided by the Federal Depository Insurance Corporation, deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280 the State Treasurer requires all Florida qualified depositories to deposit with the Treasurer or

#### 2) DEPOSITS AND INVESTMENTS (Continued)

banking institution eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

#### <u>Investments</u>

The investment of surplus public funds is governed by an investment policy approved by the Governing Board. The policy limits investments to the following securities:

- 1. State Board of Administration Local Government Surplus Trust Fund
- 2. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency
- 3. Savings accounts in state-certified qualified public depositories
- 4. Certificates of deposit in state-certified qualified public depositories
- 5. Direct obligations of the U.S. Treasury or any other government agencies
- 6. Repurchase agreements

The State Board of Administration is part of the Local Governments Surplus Funds Trust Fund and is governed by Chapter 19-7 of the Florida Administrative Code. These rules provide guidance and establish the general operating procedures for the administration of the Local Governments Surplus Funds Trust Fund. Additionally, the Office of the Auditor General performs the operational audit of the activities and investments of the State Board of Administration. The Local Government Surplus Funds Trust Fund is not a registrant with the Securities and Exchange Commission (SEC); however, the Governing Board has adopted operating procedures consistent with the requirements for a 2a-7 fund.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Cash equivalents have a weighted average maturity of less than one year, resulting in minimal interest rate risk. The District's investment policy does not specifically limit the maturity of investments.

#### Credit Risk

Credit risk is the risk that an issuer will not fulfill its obligations. The District's investment policy addresses credit risk by limiting allowable investments to the Florida Prime Fund, deposits with a financial institution meeting the requirements of a Florida qualified public depository, securities guaranteed by the U.S. government, or investments that are otherwise fully collateralized or secured. The security rating by a Nationally Recognized Statistical Rating Organization (NRSRO) is also an indication of credit risk.

#### Custodial Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy limits its investments to high quality investments to control credit risk.

#### 3) INVESTMENT IN JOINT VENTURE

#### **Biosolids Processing and Recycling Facility**

On June 7, 2005, the District entered into an interlocal agreement (Agreement) with the Solid Waste Authority (SWA) to fund a portion of the cost to design, build, and operate a Biosolids Processing and Recycling Facility (BPF). There have been three amendments to the original agreement. The first amendment dated June 15, 2006 adjusted the original capital costs of the BPF, and the second amendment dated June 21, 2012, set forth the total

#### 3) INVESTMENT IN JOINT VENTURE (Continued)

net capital costs for the BPF. On July 18, 2013, the District sold 1.54% of its share of the original capacity to another government agency, thereby reducing the District's share of the total capacity to 8.96%. Proceeds from the sale were \$448,282, which reduced the District's original capital cost to \$3,311,772. Additional capital costs were incurred in the fiscal year ended September 30, 2014 in the amount of \$68,944, increasing its portion of the capital cost to \$3,378,959.

The BPF processes certain wastewater treatment residuals (biosolids) which is necessary to comply with increasingly stringent environmental regulations that have significantly decreased the number of land application sites available. Prior to August 2009, bulk land application was the primary method of disposing of the biosolids.

The Agreement is for a period of 20 years beginning with the August 1, 2009 operations commencement. Upon the conclusion of the term of the agreement, the BPF will remain the property of SWA with each participating entity owning its share of the BPF, in perpetuity, for the life of the plant. Under accounting principles generally accepted in the United States of America, the District is required to account for this arrangement as a joint venture. Therefore, an asset is reported on the District's financial statements under the caption "Investment in joint venture."

Since the BPF agreement does not state that the participants are to share in the profits and losses of the joint venture, the investment in joint venture account will not be adjusted to reflect the joint venture's results of operations. Rather the investment in joint venture will be amortized using the straight-line method over the twenty-year life of the agreement. The District's total operating costs were \$612,624 and \$535,090 for the years ended September 30, 2014 and 2013.

The District's pro rata share of the construction costs is shown as an asset – investment in joint venture – on the statements of net position.

The SWA is responsible for the design, construction, operation, and maintenance of the BPF. On April 12, 2005, the SWA approved a contract with a private company, NEFCO, to design/build/operate the BPF. The District, along with the other participating entities, are in turn responsible for delivering wastewater biosolids to the BPF and for paying their pro rata share of the capital and net operating costs. This provision helps to insure that the BPF venture does not accumulate assets that may result in a financial benefit to the District or cause the District to experience fiscal stress from the BPF.

No separate financial statements are prepared for the BPF, which is reported as part of the SWA operations. Financial statements for the SWA may be obtained at the following address:

Solid Waste Authority 7501 North Jog Road West Palm Beach, Florida 33412

#### 4) CAPITAL ASSETS

A summary of the District's property, plant, and equipment at September 30, 2014 and 2013 is as follows:

	September 30, 2014							
		eginning Balance	Incre	eases	Decrease	S		nding alance
Capital assets not being depreciated:								
Land and land rights Construction in progress	\$	854,434 1,776,268	\$ 3,9	- 46,118	\$ (4,228,0	- 012)	\$	854,434 1,494,374

#### 4) CAPITAL ASSETS (Continued)

	September 30, 2014							
	]	Beginning			Ending			
		Balance	Increases	Decreases	I	Balance		
Total capital assets not being								
depreciated	\$	2,630,702	\$ 3,946,118	\$ (4,228,012)	\$	2,348,808		
Depreciable capital assets:								
Treatment and disposal system:								
Plant		59,276,610	467,261	(171,297)	4	59,572,574		
Lakes		1,211,079	-	-		1,211,079		
Lines		85,787,385	3,822,913	(85,574)	8	39,524,724		
Lift stations		21,760,134	1,336,428	(369,994)	-	22,726,568		
Equipment		7,031,642	519,508	(152,527)		7,398,623		
Total depreciable capital assets	1	75,066,850	6,146,110	(779,392)	18	80,433,568		
Less accumulated depreciation	(	70,842,490)	(5,722,079)	640,532	()	75,924,037)		
Depreciable capital assets, net of								
accumulated depreciation	1	04,224,360	424,031	(138,860)	10	04,509,531		
Total capital assets	\$ 1	06,855,062	\$ 4,370,149	\$ (4,366,872)	\$ 10	06,858,339		

	Beginning Balance		Increases		Decreases		Ending Balance
Capital assets not being							
depreciated:							
Land and land rights	\$	854,434	\$ -	\$	-	\$	854,434
Construction in progress		725,706	2,393,244		(1,342,682)		1,776,268
Total capital assets not being							
depreciated		1,580,140	2,393,244		(1,342,682)		2,630,702
Depreciable capital assets:							
Treatment and disposal system							
Plant		59,586,364	180,564		(490,318)		59,276,610
Lakes		1,211,079	-		-		1,211,079
Lines		84,577,578	1,670,302		(460,495)		85,787,385
Lift stations		21,067,827	912,566		(220,259)		21,760,134
Equipment		6,909,435	382,613		(260,406)		7,031,642
Total depreciable capital assets		173,352,283	3,146,045		(1,431,478)		175,066,850
Less accumulated depreciation		(66,211,468)	(5,676,382)		1,045,360		(70,842,490)
Depreciable capital assets, net of							
accumulated depreciation		107,140,815	(2,530,337)		(386,118)		104,224,360
Total capital assets	\$	108,720,955	\$ (137,093)	\$	(1,728,800)	\$	106,855,062

The total interest expense incurred by the District for the fiscal year ended September 30, 2014 was \$182,119; of this amount, \$174,528 was included as part of the cost of construction in progress. The total interest expense incurred by the District for the fiscal year ended September 30, 2013 was \$214,900; of this amount \$77,503 was included as part of the cost of construction in progress.

Depreciation expense was \$5,722,079 and \$5,676,382 for the years ended September 30, 2014 and 2013, respectively.

## 5) CONTRACTS PAYABLE

	September 30, 2014			
	Total Project Authorization	Total Expended	Contracts Payable	Balance to Complete
Eagles Nest	\$ 2,082,510	\$ 1,759,510	\$ 323,000	\$-
Deep Bed Filters	1,469,698	174,944	58,161	1,236,593
Jupiter Inlet Colony	698,795	81,865	30,767	586,163
Island Way N	476,622	423,475	53,147	-
Little/River Oaks	279,931	27,688	2,969	249,274
Lift Station Rehabilitations	273,506	150,819	118,238	4,449
Other construction contracts	255,635	232,350	3,155	20,130
Total	\$ 5,536,697	\$ 2,850,651	\$ 589,437	\$ 2,096,609

Construction contracts of the District at September 30, 2014 and 2013 are as follows:

	September 30, 2013			
	Total			
	Project	Total	Contracts	<b>Balance to</b>
	Authorization	Expended	Payable	Complete
Eagles Nest	\$ 2,191,414	\$ 476,698	\$ 96,760	\$ 1,617,956
Sludge Building Task 6	229,276	147,146	-	82,130
Roebuck Road	745,570	440,500	39,854	265,216
Toney Penna	178,603	17,634	160,541	428
Lift Station Rehabilitations	249,082	124,439	124,643	-
Central Boulevard Upgrade	642,958	618,580	24,378	-
Other construction contracts	236,121	67,846	74,107	94,168
Total	\$ 4,473,024	\$ 1,892,843	\$ 520,283	\$ 2,059,898

### 6) BONDS PAYABLE

Bonds payable at September 30, 2014 and 2013 are as follows:

	September 30,	
	2014	2013
Series 1997B \$2,400,000 Series 1997B Bonds were issued to pay the cost of certain		
improvements to the Utility System. Due in quarterly installments of		
\$48,719, each March 1, June 1, September 1, and December 1, commencing June 1, 1997 through March 1, 2017; interest rate is 5.18%. Effective September 19, 2003, the interest rate was reduced to 4.89%		
thereby reducing the quarterly installments to \$47,868.	\$ -	\$ 611,772
Series 1997C		
\$2,600,000 Series 1997C Bonds due in quarterly installments of \$50,833, each March 1, June 1, September 1 and December 1, commencing December 1, 1999 through March 1, 2017; interest rate is 4.19%. Effective September 19, 2003, the interest rate was reduced to		
3.98% thereby reducing the quarterly installments to \$50,172.	-	652,035

#### 6) BONDS PAYABLE (Continued)

	September 30,	
	2014	2013
Series 2009		
\$3,600,000 Series 2009 Bonds were issued to pay the cost of		
improvements to the Utility System. Due in equal monthly installments		
of \$27,628, commencing on September 1, 2009 through August 1, 2024;		
interest rate is 4.53%.	\$ 2,648,163	\$ 2,855,025
Series 2010		
\$3,693,245 Series 2010 Bonds were issued to pay the cost of		
improvements to the Utility System. Due in equal monthly installments		
of \$96,045, commencing on August 1, 2010 through November 1, 2013;		
interest rate is 2.38%	-	191,518
Total	2,648,163	4,310,350
Less current portion	(216,365)	(739,608)
Long-term portion	\$ 2,431,798	\$ 3,570,742

Annual debt service requirements at September 30, 2014 to maturity are as follows:

Year Ending September 30,	Princi	pal Interest	Del	Total ot Service
2015	\$ 216,	365 \$ 115,175	\$	331,540
2016	225,	929 105,611		331,540
2017	236,	571 94,969		331,540
2018	246,	782 84,758		331,540
2019	259,	142 72,398		331,540
2020-2024	1,463,	374 171,943		1,635,317
Total	\$ 2,648,	163 \$ 644,854	\$	3,293,017

#### **Provisions of Bond Resolution**

- A. The District covenants to fix, establish and maintain rates, fees rentals or other charges to provide:
  - Gross revenues, including investment earnings of the various funds and accounts created by the bond resolution, to pay all operating expenses (excluding depreciation and amortization), and;
  - \* At least one hundred ten percent (110%) of the annual debt service requirement for the bonds, and;
  - Together with capital charges, at least one hundred twenty-five percent (125%) of the annual debt service requirement for the bonds, and;
  - For all other payments required by the resolution.
- B. Limitations on amounts accumulated in the various funds are as follows:
  - Debt Service Reserve Account The Resolution provides for the funding of this account in amounts equal to \$120,000 and \$130,000 for the 1997B and 1997C Bonds, respectively.
  - Repairs and Replacement Fund \$250,000, or higher amount as certified necessary by the District's engineer.
  - \* At September 30, 2014 and 2013, the District was in compliance with the bond covenants.

#### **Repayment of Debt**

On December 1, 2014, the District prepaid the remaining amounts due for the Series 2009 Revenue Bonds in the amount of \$3,042,087.

#### 7) LONG-TERM LIABILITIES

	September 30, 2014				
	Balance October 1,			Balance September 30,	Due Within
	2013	Additions	Reductions	2014	<b>One Year</b>
Bonds payable	\$ 4,310,350	\$ -	\$ 1,662,187	\$ 2,648,163	\$ 216,365
Compensated absences	681,783	82,954	30,199	734,538	68,254
	\$ 4,992,133	\$ 82,954	\$ 1,692,386	\$ 3,382,701	\$ 284,619

Changes in long-term liabilities for the year ended September 30, 2014 were as follows:

Changes in long-term liabilities for the year ended September 30, 2013 were as follows:

	September 30, 2013				
	Balance October 1,			Balance September 30,	Due Within
	2012	Additions	Reductions	2013	<b>One Year</b>
Bonds payable	\$ 5,968,002	\$ -	\$ 1,657,652	\$ 4,310,350	\$ 739,608
Compensated absences	661,619	75,597	55,433	681,783	67,564
	\$ 6,629,621	\$ 75,597	\$ 1,713,085	\$ 4,992,133	\$ 807,172

#### 8) DEFEASED DEBT

In a prior year, the District defeased a bond issue by creating an irrevocable trust fund. New debt was issued and the proceeds were used to purchase U.S. government securities that were placed in trust funds. The investments and fixed earnings from the investments are sufficient to fully service the refunded debt until the debt is called. Consequently, the debt is considered defeased and was removed as a liability. At September 30, 2014 and 2013, the amount of defeased debt outstanding, but removed from the financial statements, is \$0 and \$975,000, respectively.

#### 9) RESTRICTED ASSETS, LIABILITIES AND RESTRICTED NET POSITION

Restricted assets and liabilities at September 30, 2014 and 2013 represent bond proceeds restricted for debt service, and renewal and replacements under the terms of the outstanding utility system revenue bonds, as well as customer deposits. Assets restricted for these purposes represent cash and investments totaling \$6,559,607 and \$6,969,782 for the years ended September 30, 2014 and 2013, respectively. Liabilities payable from restricted assets represent the current portion of long-term debt and customer deposits.

The following is a summary of restricted assets, related liabilities, and restricted net position at September 30, 2014 and 2013:

September 30, 2014	Restricted Assets	Restricted Net Position	
Renewal and replacement	\$ 6,300,000	\$ -	\$ 6,300,000
Customer deposits	259,607	259,607	-
	\$ 6,559,607	\$ 259,607	\$ 6,300,000

September 30, 2013	Restricted Assets	Liabilities Payable from Restricted Assets	<b>Restricted</b> Net Position	
Renewal and replacement	\$ 6,300,000	\$ -	\$ 6,300,000	
Debt service	282,680	4,656	278,024	
Customer deposits	387,102	387,102	-	
	\$ 6,969,782	\$ 391,758	\$ 6,578,024	

#### 9) RESTRICTED ASSETS, LIABILITIES AND RESTRICTED NET POSITION (Continued)

#### **10) PENSION PLAN**

The District contributes to the Loxahatchee River Environmental Control District Money Purchase Plan and Trust, a defined contribution pension plan, for its full-time employees. The Plan is administered by an Administrative Committee that reports to the Governing Board. Benefit terms, including contribution requirements, for the Plan are established and may be amended by the Governing Board. The District is required to contribute 12% of annual salary to individual employee accounts for each participating employee. Employees contribute 4% of their eligible compensation. For the years ended September 30, 2014 and 2013, employee contributions totaled \$154,475 and \$164,320 and the District's recognized pension expense was \$635,375 and \$682,368, respectively.

Employees are required to participate in the District's mandatory plan after attainment of 18 years of age and completion of one year of continuous service. Employees are fully vested after two years of plan participation. Nonvested contributions are forfeited upon termination of employment and such forfeitures are used to reduce employer contributions. There were no forfeitures for the years ended September 30, 2014 and 2013.

The District had a liability to the Plan at September 30, 2014 and 2013 in the amount of \$142,501 and \$129,557 respectively.

#### **11) COMMITMENTS**

#### <u>Service Agreement</u>

On October 1, 2013 the District entered into a new agreement with H&H Liquid Sludge Disposal for a two year commitment for the hauling and disposal of wastewater sludge to the SWA Pelletization Facility. The contract provides for a fixed rate of \$12.90 per ton. For the years ended September 30, 2014 and 2013, the District paid \$137,128 and \$143,868, respectively.

#### Purchase Commitments

The District had outstanding purchase orders totaling approximately \$202,086 and \$49,700 for the fiscal years ended September 30, 2014 and 2013, respectively.

#### 12) RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Specifically, the District purchases commercial insurance for property, medical benefits, worker's compensation, general liability, automobile liability, errors and omissions, and directors and officers liability. The District is also covered by Florida Statutes under the Doctrine of Sovereign Immunity, which effectively limits the amount of liability of government agencies to individual claims of \$200,000/\$300,000 for all claims relating to the same accident. There were no changes in insurance coverage from the prior year and there were no settlements that exceeded insurance coverage in the last three years.



# **COMPLIANCE SECTION**

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Governing Board Loxahatchee River Environmental Control District Jupiter, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Loxahatchee River Environmental Control District, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise Loxahatchee River Environmental Control District's basic financial statements, and have issued our report thereon dated February XX, 2015.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Loxahatchee River Environmental Control District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Loxahatchee River Environmental Control District's internal control. Accordingly, we do not express an opinion on the effectiveness of Loxahatchee River Environmental Control District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all the deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Loxahatchee River Environmental Control District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rampell & Rampell, P.A. Palm Beach, Florida

February XX, 2015

#### INDEPENDENT ACCOUNTANT'S REPORT ON AN EXAMINATION CONDUCTED IN ACCORDANCE WITH AICPA PROFESSIONAL STANDARDS, SECTION 601, REGARDING COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Governing Board Loxahatchee River Environmental Control District Jupiter, Florida

We have examined Loxahatchee River Environmental Control District's compliance with the requirements of Section 218.415, Florida Statutes during the year ended September 30, 2014. Management is responsible for Loxahatchee River Environmental Control District's compliance with those requirements. Our responsibility is to express an opinion on Loxahatchee River Environmental Control District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Loxahatchee River Environmental Control District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Loxahatchee River Environmental Control District's compliance with specified requirements.

In our opinion, Loxahatchee River Environmental Control District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

Rampell & Rampell, P.A. Palm Beach, Florida

February XX, 2015

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#### MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Governing Board Loxahatchee River Environmental Control District Jupiter, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of Loxahatchee River Environmental Control District, as of and for the fiscal year ended September 30, 2014, and have issued our report thereon dated February XX, 2015.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reports**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and the Independent Accountant's Report on an Examination Conducted in Accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February XX, 2014, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Information regarding the specific legal authority for Loxahatchee River Environmental Control District is disclosed in the Notes to the Financial Statements.

#### **Financial Condition**

Section 10.554(1)(i)5.a., Rules of the Auditor General, requires that we report the results of our determination as to whether or not Loxahatchee River Environmental Control District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that Loxahatchee River Environmental Control District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor Loxahatchee River Environmental Control District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

#### **Annual Financial Report**

Section 10.554(1)(i)5.b., rules of the Auditor General, requires that we report the results of our determination as to whether the annual financial report for Loxahatchee River Environmental Control District for the fiscal year ended September 30, 2014, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2014. In connection with our audit, we determined that these two reports were in agreement.

#### **Special District Component Units**

Section 10.554(1)(i)5.d, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that Loxahatchee River Environmental Control District is not a component unit of a county, municipality, or special district and was not required to provide financial information necessary for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3, Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Governing Board, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Rampell & Rampell, P.A. Palm Beach, Florida

February XX, 2015